

# ARKANSAS REGISTER

## Proposed Rule Cover Sheet



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**PROPOSED AMENDED RULE 82****SUITABILITY IN ANNUITY TRANSACTIONS****Table of Contents**

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**Section 1. Purpose**

- A. The purpose of this rule is to set forth standards require producers, as defined in this Rule, to act in the best interest of the consumer when making a recommendation of an annuity and procedures to require insurers to establish and maintain a system to supervise recommendations to consumers that result in a transaction involving annuity products so that the insurance needs and financial objectives of consumers at the time of the transaction are appropriately effectively addressed.
- B. Nothing herein shall be construed to create or imply a private cause of action for a violation of this rule or to subject a producer to civil liability under the best interest standard of care outlined in Section 6 of this Rule or under standards governing the conduct of a fiduciary or a fiduciary relationship.

**Section 2. Scope**

This rule shall apply to any sale or recommendation to purchase or exchange of an annuity made to a consumer by an insurance producer, or an insurer where no producer is involved, that results in the purchase or exchange recommended.

**Section 3. Authority**

This rule is issued under the authority of Ark. Code Ann. §§ 23-61-108, 23-66-207, 23-66-307, 25-15-201, *et seq.*, and any other applicable laws.

**Section 4. Exemptions**

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Unless otherwise specifically included, this ~~rule~~Rule shall not apply to ~~recommendation~~transactions involving:

A. Direct response solicitations where there is no recommendation based on information collected from the consumer pursuant to this ~~rule~~Rule;

B. Contracts used to fund:

(1) An employee pension or welfare benefit plan that is covered by the Employee Retirement and Income Security Act (ERISA);

(2) A plan described by ~~Sections~~sections 401(a), 401(k), 403(b), 408(k) or 408(p) of the Internal Revenue Code (IRC), as amended, if established or maintained by an employer;

(3) A government or church plan defined in ~~Section~~section 414 of the IRC, a government or church welfare benefit plan, or a deferred compensation plan of a state or local government or tax exempt organization under ~~Section~~section 457 of the IRC;

(4) A nonqualified deferred compensation arrangement established or maintained by an employer or plan sponsor;

~~(5)~~C. Settlements of or assumptions of liabilities associated with personal injury litigation or any dispute or claim resolution process; or

~~(6)~~D. Any annuity contract or certificate that is issued to fund a prepaid funeral benefits contract as defined in Ark. Code Ann. §23-40-103(~~10~~15) or any similar annuity contract written through or in connection with a funeral home with the purpose of providing funds for final expenses and having similar underwriting characteristics as prepaid funeral benefits contracts, or any annuity contract or certificate that is issued to fund a prearrangement as defined in Ark. Code Ann. § 23-40-103(14).

## Section 5. Definitions

A. "Annuity" means ~~a fixed annuity or variable annuity~~that is an insurance product under State law that is individually solicited, whether the product is classified as an individual or group annuity.

~~B.~~B. "Cash compensation" means ~~any discount, concession, fee, service fee, commission, sales charge, loan, override, or cash benefit received by a producer in connection with the recommendation or sale of an annuity from an insurer, intermediary, or directly from the consumer.~~

C. "Commissioner" means the Arkansas Insurance Commissioner.

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D. "Consumer profile information" means information that is reasonably appropriate to determine whether a recommendation addresses the consumer's financial situation, insurance needs and financial objectives, including, at a minimum, the following:

- (1) Age;
- (2) Annual income;
- (3) Financial situation and needs, including debts and other obligations;
- (4) Financial experience;
- (5) Insurance needs;
- (6) Financial objectives;
- (7) Intended use of the annuity;
- (8) Financial time horizon;
- (9) Existing assets or financial products, including investment, annuity and insurance holdings;
- (10) Liquidity needs;
- (11) Liquid net worth;
- (12) Risk tolerance, including but not limited to, willingness to accept non-guaranteed elements in the annuity;
- (13) Financial resources used to fund the annuity; and
- (14) Tax status.

E. "Continuing education credit" or "CE credit" means one continuing education credit as defined in Ark. Code Ann. §§ 23-64-301, et seq., and Department Rule 50.

F. "Continuing education provider" or "CE provider" means an individual or entity that is approved to offer continuing education courses pursuant to Department Rule 50.

G. "Department" means the Arkansas Insurance Department.

H. "FINRA" means the Financial Industry Regulatory Authority or a succeeding agency.

I. "Insurer" means a company required to be licensed under the laws of this state to provide insurance products, including annuities.

J. "Insurance producer" means a person. "Intermediary" means an entity contracted directly with an insurer or with another entity contracted with an insurer to facilitate the sale of the insurer's annuities by producers.

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K. (1) "Material conflict of interest" means a financial interest of the producer in the sale of an annuity that a reasonable person would expect to influence the impartiality of a recommendation.

(2) "Material conflict of interest" does not include cash compensation or non-cash compensation.

L. "Non-cash compensation" means any form of compensation that is not cash compensation, including, but not limited to, health insurance, office rent, office support and retirement benefits.

M. "Non-guaranteed elements" means the premiums, credited interest rates (including any bonus), benefits, values, dividends, non-interest based credits, charges or elements of formulas used to determine any of these, that are subject to company discretion and are not guaranteed at issue. An element is considered non-guaranteed if any of the underlying non-guaranteed elements are used in its calculation.

N. "Producer" means a person or entity required to be licensed under the laws of this state to sell, solicit or negotiate insurance, including annuities. For purposes of this Rule, "producer" includes an insurer where no producer is involved.

D.O. (1) "Recommendation" means advice provided by an insurer, producer, or insurer where producer is involved to an individual consumer that results was intended to result or does result in a purchase or, an exchange, or a replacement of an annuity in accordance with that advice.

(2) Recommendation does not include general communication to the public, generalized customer services assistance or administrative support, general educational information and tools, prospectuses, or other product and sales material.

P. "Replacement" means a transaction in which a new annuity is to be purchased, and it is known or should be known to the proposing producer, or to the proposing insurer whether or not a producer is involved, that by reason of the transaction, an existing annuity or other insurance policy has been or is to be any of the following:

(1) Lapsed, forfeited, surrendered or partially surrendered, assigned to the replacing insurer or otherwise terminated;

(2) Converted to reduced paid-up insurance, continued as extended term insurance, or otherwise reduced in value by the use of nonforfeiture benefits or other policy values;

(3) Amended so as to effect either a reduction in benefits or in the term for which coverage would otherwise remain in force or for which benefits would be paid;

(4) Reissued with any reduction in cash value; or

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(5) Used in a financed purchase.

Q. "SEC" means the United States Securities and Exchange Commission.

## Section 6. Duties of Insurers and of Insurance Producers

A. In recommending to a consumer the purchase of an annuity or the exchange of an annuity that results in another insurance transaction or series of insurance transactions, the insurance producer, or the insurer where no producer is involved, shall have reasonable grounds for believing that the recommendation is suitable for the consumer on the basis of the facts disclosed by the consumer as to his or her investments and other insurance products and as to his or her financial situation and needs.

B. Prior to the execution of a purchase or exchange of an annuity resulting from a recommendation, an insurance producer, or an insurer where no producer is involved, shall make reasonable efforts to obtain information concerning:

(1) The

A. Best Interest Obligations. A producer, when making a recommendation of an annuity, shall act in the best interest of the consumer under the circumstances known at the time the recommendation is made, without placing the producer's or the insurer's financial interest ahead of the consumer's interest. A producer has acted in the best interest of the consumer if they have satisfied the following obligations regarding care, disclosure, conflict of interest and documentation:

(1) (a) Care Obligation. The producer, in making a recommendation shall exercise reasonable diligence, care and skill to:

(i) Know the consumer's financial status;

(2) The consumer's tax status;

(3) The consumer's investment situation, insurance needs and financial objectives; and

(4) Such other information used or considered to be (ii) Understand the available recommendation options after making a reasonable inquiry into options available to the insurance producer, or the insurer where no producer is involved, in making recommendations;

(iii) Have a reasonable basis to believe the recommended option effectively addresses the consumer's financial situation, insurance needs and financial objectives over the life of the product, as evaluated in light of the consumer's profile information; and

(iv) Communicate the basis or bases of the recommendation.

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(b)C. (1) ~~Except as provided~~ The requirements under Paragraph (2)subparagraph (a) of this subsection, neither an insurance paragraph include making reasonable efforts to obtain consumer profile information from the consumer prior to the recommendation of an annuity.

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(c) The requirements under subparagraph (a) of this paragraph require a producer to consider the types of products the producer is authorized and licensed to recommend or sell that address the consumer's financial situation, insurance needs and financial objectives. This does not require analysis or consideration of any products outside the authority and license of the producer, nor an insurer where no producer is involved, shall have any or other possible alternative products or strategies available in the market at the time of the recommendation. Producers shall be held to standards applicable to producers with similar authority and licensure.

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(d) The requirements under this subsection do not create a fiduciary obligation to a consumer under Subsection A related to any recommendation if a or relationship and only create a regulatory obligation as established in this Rule.

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(e) The consumer's profile information, characteristics of the insurer, and product costs, rates, benefits and features are those factors generally relevant in making a determination whether an annuity effectively addresses the consumer's financial situation, insurance needs and financial objectives, but the level of importance of each factor under the care obligation of this paragraph may vary depending on the facts and circumstances of a particular case. However, each factor may not be considered in isolation.

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(f) The requirements under subparagraph (a) of this paragraph include having a reasonable basis to believe the consumer would benefit from certain features of the annuity, such as annuitization, death or living benefit or other insurance-related features.

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(g) The requirements under subparagraph (a) of this paragraph apply to the particular annuity as a whole and the underlying subaccounts to which funds are allocated at the time of purchase or exchange of an annuity, and riders and similar product enhancements, if any.

(h) The requirements under subparagraph (a) of this paragraph do not mean the annuity with the lowest one-time or multiple occurrence compensation structure shall necessarily be recommended.

(i) The requirements under subparagraph (a) of this paragraph do not mean the producer has ongoing monitoring obligations under the care obligation under this paragraph, although such an obligation may be separately owed under the terms of a fiduciary, consulting, investment advising or financial planning agreement between the consumer and the producer.

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(j) In the case of an exchange or replacement of an annuity, the producer shall consider the whole transaction, which includes taking into consideration whether:

(i) The consumer will incur a surrender charge, be subject to the commencement of a new surrender period, lose existing benefits, such as death, living or other contractual benefits, or be subject to increased fees, investment advisory fees or charges for riders and similar product enhancements;

(ii) The replacing product would substantially benefit the consumer in comparison to the replaced product over the life of the product; and

(iii) The consumer has had another annuity exchange or replacement and, in particular, an exchange or replacement within the preceding 60 months.

(k) Nothing in this Rule should be construed to require a producer to obtain any license other than a producer license with the appropriate line of authority to sell, solicit or negotiate insurance in this state, including but not limited to any securities license, in order to fulfill the duties and obligations contained in this Rule; provided the producer does not give advice or provide services that are otherwise subject to securities laws or engage in any other activity requiring other professional licenses.

(2) Disclosure obligation.

(a) Prior to the recommendation or sale of an annuity, the producer shall prominently disclose to the consumer on a form substantially similar to Appendix A:

(i) A description of the scope and terms of the relationship with the consumer and the role of the producer in the transaction;

(ii) An affirmative statement on whether the producer is licensed and authorized to sell the following products:

(I) Fixed annuities;

(II) Fixed indexed annuities;

(III) Variable annuities;

(IV) Life insurance;

(V) Mutual funds;

(VI) Stocks and bonds; and

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(VII) Certificates of deposit:

(iii) An affirmative statement describing the insurers the producer is authorized, contracted (or appointed), or otherwise able to sell insurance products for, using the following descriptions:

(I) One insurer:

(II) From two or more insurers; or

(III) From two or more insurers although primarily contracted with one insurer.

(iv) A description of the sources and types of cash compensation and non-cash compensation to be received by the producer, including whether the producer is to be compensated for the sale of a recommended annuity by commission as part of premium or other remuneration received from the insurer, intermediary or other producer or by fee as a result of a contract for advice or consulting services; and

(v) A notice of the consumer's right to request additional information regarding cash compensation described in subparagraph (b) of this paragraph:

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(b)(a) Refuses to provide relevant information requested by the insurer or insurance producer: Upon request of the consumer or the consumer's designated representative, the producer shall disclose:

(i) A reasonable estimate of the amount of cash compensation to be received by the producer, which may be stated as a range of amounts or percentages; and

(ii) Whether the cash compensation is a one-time or multiple occurrence amount, and if a multiple occurrence amount, the frequency and amount of the occurrence, which may be stated as a range of amounts or percentages; and

(c) Prior to or at the time of the recommendation or sale of an annuity, the producer shall have a reasonable basis to believe the consumer has been informed of various features of the annuity, such as the potential surrender period and surrender charge, potential tax penalty if the consumer sells, exchanges, surrenders or annuitizes the annuity, mortality and expense fees, investment advisory fees, any annual fees, potential charges for and features of riders or other options of the annuity, limitations on interest returns, potential changes in non-guaranteed elements of the annuity, insurance and investment components and market risk.

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(3) Conflict of interest obligation. A producer shall identify and avoid or reasonably manage and disclose material conflicts of interest, including material conflicts of interest related to an ownership interest.

(4) Documentation obligation. A producer shall at the time of recommendation or sale:

(a) Make a written record of any recommendation and the basis for the recommendation subject to this Rule;

(b) Obtain a consumer signed statement on a form substantially similar to Appendix B documenting:

(i) A customer's refusal to provide the consumer profile information, if any; and

(ii) A customer's understanding of the ramifications of not providing his or her consumer profile information or providing insufficient consumer profile information; and

(c) Obtain a consumer signed statement on a form substantially similar to Appendix C acknowledging the annuity transaction is not recommended if a customer decides

(b) Decides to enter into an ~~insurance~~annuity transaction that is not based on the producer's recommendation of the insurer or insurance producer; or,

(e) Fails to provide complete or accurate information.

(5) Application of the best interest obligation. Any requirement applicable to a producer under this subsection shall apply to every producer who has exercised material control or influence in the making of a recommendation and has received direct compensation as a result of the recommendation or sale, regardless of whether the producer has had any direct contact with the consumer. Activities such as providing or delivering marketing or educational materials, product wholesaling or other back office product support, and general supervision of a producer do not, in and of themselves, constitute material control or influence.

B. Transactions not based on a recommendation.

(1) Except as provided under paragraph (2) a producer shall have no obligation to a consumer under subsection A(1) related to any annuity transaction if:

(a) No recommendation is made;

(b) A recommendation was made and was later found to have been prepared based on materially inaccurate information provided by the consumer;

(c) A consumer refuses to provide relevant consumer profile information and

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the annuity transaction is not recommended; or

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(d) A consumer decides to enter into an annuity transaction that is not based on a recommendation of the producer.

(2) An insurer or insurance producer's recommendation insurer's issuance of an annuity subject to Paragraph paragraph (1) shall be reasonable under all the circumstances actually known to the insurer or insurance producer at the time of the recommendation annuity is issued.

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D. (1) An insurer either shall assure that a system to supervise recommendations is established and maintained by complying with this subsection, or shall establish and maintain such a system including, but not limited to:

(a) Maintaining written procedures; and

(b) Conducting periodic reviews of its records that are reasonably designed to assist in detecting and preventing violations of this rule.

(2) A general agent and independent agency either shall adopt a system established by C. Supervision system.

(1) Except as permitted under subsection B, an insurer to supervise recommendations of its insurance producers may not issue an annuity recommended to a consumer unless there is a reasonable basis to believe the annuity would effectively address the particular consumer's financial situation, insurance needs and financial objectives based on the consumer's consumer profile information.

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(2) An insurer shall establish and maintain a supervision system that is reasonably designed to achieve the insurer's and its producers' compliance with this rule, or shall establish and maintain such a system Rule, including, but not limited to, the following:

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(a) Maintaining written procedures; and

(b) Conducting periodic reviews of records that are reasonably designed to assist in detecting and preventing violations of this rule.

(a) The insurer shall establish and maintain reasonable procedures to inform its producers of the requirements of this Rule and shall incorporate the requirements of this Rule into relevant producer training manuals:

(b) The insurer shall establish and maintain standards for producer product training and shall establish and maintain reasonable procedures to require its producers to comply with the requirements of section 7 of this Rule:

(c) The insurer shall provide product-specific training and training materials which explain all material features of its annuity products to its producers:

(d) The insurer shall establish and maintain procedures for the review of each

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recommendation prior to issuance of an annuity that are designed to ensure there is a reasonable basis to determine that the recommended annuity would effectively address the particular consumer's financial situation, insurance needs and financial objectives. Such review procedures may apply a screening system for the purpose of identifying selected transactions for additional review and may be accomplished electronically or through other means including, but not limited to, physical review. Such an electronic or other system may be designed to require additional review only of those transactions identified for additional review by the selection criteria:

- (e) The insurer shall establish and maintain reasonable procedures to detect recommendations that are not in compliance with subsections A, B, D and E. This may include, but is not limited to, confirmation of the consumer's consumer profile information, systematic customer surveys, producer and consumer interviews, confirmation letters, producer statements or attestations and programs of internal monitoring. Nothing in this subparagraph prevents an insurer from complying with this subparagraph by applying sampling procedures, or by confirming the consumer profile information or other required information under this section after issuance or delivery of the annuity; and
  - (f) The insurer shall establish and maintain reasonable procedures to assess, prior to or upon issuance or delivery of an annuity, whether a producer has provided to the consumer the information required to be provided under this section;
  - (g) The insurer shall establish and maintain reasonable procedures to identify and address suspicious consumer refusals to provide consumer profile information;
  - (h) The insurer shall establish and maintain reasonable procedures to identify and eliminate any sales contests, sales quotas, bonuses, and non-cash compensation that are based on the sales of specific annuities within a limited period of time. The requirements of this subparagraph are not intended to prohibit the receipt of health insurance, office rent, office support, retirement benefits or other employee benefits by employees as long as those benefits are not based upon the volume of sales of a specific annuity within a limited period of time; and
  - (i) The insurer shall annually provide a written report to senior management, including to the senior manager responsible for audit functions, which details a review, with appropriate testing, reasonably designed to determine the effectiveness of the supervision system, the exceptions found, and corrective action taken or recommended, if any.
- (3) (a) Nothing in this subsection restricts an insurer from contracting for performance of a function, including maintenance of procedures, required

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under this subsection. An insurer is responsible for taking appropriate corrective action and may be subject to sanctions and penalties pursuant to section 8 of this Rule regardless of whether the insurer contracts for performance of a function and regardless of the insurer's compliance with subparagraph (b) of this paragraph.

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(b) An insurer's supervision system under this subsection shall include supervision of contractual performance under this subsection. This includes, but is not limited to, the following:

(i) Monitoring and, as appropriate, conducting audits to assure that the contracted function is properly performed; and

(ii) Annually obtaining

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(3) An insurer may contract with a third party, including a general agent or independent agency, to establish and maintain a system of supervision as required by Paragraph (1) with respect to insurance producers under contract with or employed by the third party.

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(4) An insurer shall make reasonable inquiry to assure that the third party contracting under Paragraph (3) of this subsection is performing the functions required under Paragraph (1) of this subsection and shall take such action as is reasonable under the circumstances to enforce the contractual obligation to perform the functions. An insurer may comply with its obligation to make reasonable inquiry by doing all of the following:

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(a) The insurer annually obtains a certification from a third party senior manager who has responsibility for the delegated functions contracted function that the manager has a reasonable basis to represent, and does represent, that the third party is performing the required functions; and function is properly performed.

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(b) The insurer, based on reasonable selection criteria, periodically selects third parties contracting under Paragraph (3) of this subsection for a review to determine whether the third parties are performing the required functions. The insurer shall perform those procedures to conduct the review that are reasonable under the circumstances.

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(5)(4) An insurer that contracts with a third party pursuant to Paragraph (3) of this subsection and that complies with the requirements to supervise in Paragraph (4) of this subsection shall have fulfilled its responsibilities under Paragraph (1) of this subsection.

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(6) An insurer, general agent or independent agency, is not required by Paragraph (1) or (2) of this subsection to:

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(a) Review, or provide for review of, all insurance producer solicited transactions;  
or

Include to include in its system of supervision an insurance;

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(b) (a) A producer's recommendations to consumers of products other than the annuities offered by the insurer, ~~general agent or independent agency, or~~

(b) Include consideration of or comparison to options available to the producer or compensation relating to those options other than annuities or other products offered by the insurer.

D. (7) A general agent or independent agency contracting with an insurer pursuant to Paragraph (3) of this subsection shall promptly, when requested by the insurer pursuant to Paragraph (4) of this subsection, give a certification as described in Paragraph (4) of this subsection or give a clear statement that it is unable to meet the certification criteria.

(8) No person may provide a certification under Paragraph (4)(a) of this subsection unless:

(a) The person is a senior manager with responsibility for the delegated functions; and

Prohibited practices. Neither a producer nor an insurer shall dissuade, or attempt to dissuade, a consumer from:

(1) Truthfully responding to an insurer's request for confirmation of the consumer profile information;

(2) Filing a complaint; or

(3) Cooperating with the investigation of a complaint.

(b) The person has a reasonable basis for making the certification.

#### E. Safe Harbor

(1) Recommendations and sales of annuities made in compliance with comparable standards

E. Compliance with the National Association of Securities Dealers Conduct Rules pertaining to suitability, shall satisfy the requirements under this section for the Rule. This subsection applies to all recommendations and sales of annuities made by financial professionals in compliance with business rules, controls, and procedures that satisfy a comparable standard even if such standard would not otherwise apply to the product or recommendation of variable annuities at issue. However, nothing in this subsection shall limit the insurance commissioner's Commissioner's ability to investigate and enforce the provisions of this ruleRule.

#### Section 7. Mitigation of Responsibility

A. A violation (2) Nothing in paragraph (1) shall limit the insurer's obligation to comply with Section 6C(1) of this ruleRule, although the insurer may be deemedbase its analysis on information received from either the financial professional or the entity supervising the financial professional

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(3) For paragraph (1) to be apply, ~~an unfair method of competition~~ insurer shall:

(a) Monitor the relevant conduct of the financial professional seeking to rely on paragraph (1) or the entity responsible for supervising the financial professional, such as the financial professional's broker-dealer ~~or an unfair or deceptive act and practice in this~~ investment adviser registered under federal or state securities laws using information collected in the normal course of an insurer's business; and

(b) Provide to the entity responsible for supervising the financial professional seeking to rely on paragraph (1), such as the financial professional's broker-dealer or investment adviser registered under federal or state securities laws, information and reports that are reasonably appropriate to assist such entity to maintain its supervision system.

(4) For purposes of this subsection, "financial professional" means a producer that is regulated and acting as:

(a) A broker-dealer registered under federal or state securities laws or a registered representative of a broker-dealer;

(b) An investment adviser registered under federal or state securities laws or an investment adviser representative associated with the federal or state registered investment adviser; or

(c) A plan fiduciary under Section 3(21) of the Employee Retirement Income Security Act of 1974 (ERISA) or fiduciary under Section 4975(e)(3) of the Internal Revenue Code (IRC) or any amendments or successor statutes thereto.

(5) For purposes of this subsection, "comparable standards" means:

(a) With respect to broker-dealers and registered representatives of broker-dealers, applicable SEC and FINRA rules pertaining to best interest obligations and supervision of annuity recommendations and sales, including, but not limited to, Regulation Best Interest and any amendments or successor regulations thereto;

(b) With respect to investment advisers registered under federal or state securities laws or investment adviser representatives, the fiduciary duties and all other requirements imposed on such investment advisers or investment adviser representatives by contract or under the Investment Advisers Act of 1940 or applicable state securities law, including but not limited to, the Form ADV and interpretations; and

(c) With respect to plan fiduciaries or fiduciaries, means the duties, obligations, prohibitions and all other requirements attendant to such status under ERISA or the IRC or any amendments or successor statutes thereto.

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**Section 7. Producer Training**

A. A producer shall not solicit the sale of an annuity product unless the producer has adequate knowledge of the product to recommend the annuity and the producer is in compliance with the insurer's standards for product training. A producer may rely on insurer-provided product-specific training standards and materials to comply with this subsection.

B. (1) (a) A producer who engages in the sale of annuity products shall complete a one-time four (4) credit training course approved by the Department and provided by the Department-approved education provider.

(b) Producers who hold a life insurance line of authority on the effective date of this Rule and who desire to sell annuities shall complete the requirements of this subsection within six (6) months after the effective date of this Rule. Individuals who obtain a life insurance line of authority on or after the effective date of this Rule may not engage in the sale of annuities until the annuity training course required under this subsection has been completed.

(2) The minimum length of the training required under this subsection shall be sufficient to qualify for at least four (4) CE credits, but may be longer.

(3) The training required under this subsection shall include information on the following topics:

(a) The types of annuities and various classifications of annuities;

(b) Identification of the parties to an annuity;

(c) How product specific annuity contract features affect consumers;

(d) The application of income taxation of qualified and non-qualified annuities;

(e) The primary uses of annuities; and

(f) Appropriate standard of conduct, sales practices, replacement and disclosure requirements.

(4) Providers of courses intended to comply with this subsection shall cover all topics listed in the prescribed outline and shall not present any marketing information or provide training on sales techniques or provide specific information about a particular insurer's products. Additional topics may be offered in conjunction with and in addition to the required outline.

(5) A provider of an annuity training course intended to comply with this subsection shall register as a CE provider in this State and comply with the Rules and guidelines applicable to producer continuing education courses as set forth in Ark. Code Ann. §§ 23-66-201-301, *et seq.*, and Department Rule 50.

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(6) A producer who has completed an annuity training course approved by the ~~commissioner~~ Department prior to January 1, 2021 shall, within six (6) months after January 1, 2021, complete either:

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(a) A new four (4) credit training course approved by the Department after January 1, 2021; or

(b) An additional one-time one (1) credit training course approved by the Department and provided by the Department-approved education provider on appropriate sales practices, replacement and disclosure requirements under this Rule.

(7) Annuity training courses may be conducted and completed by classroom or self-study methods in accordance with Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.

(8) Providers of annuity training shall comply with the reporting requirements and shall issue certificates of completion in accordance with Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.

(9) The satisfaction of the training requirements of another State that are substantially similar to the provisions of this subsection shall be deemed to satisfy the training requirements of this subsection in this State.

(10) The satisfaction of the components of the training requirements of any course or courses with components substantially similar to the provisions of this subsection shall be deemed to satisfy the training requirements of this subsection in this State.

(11) An insurer shall verify that a producer has completed the annuity training course required under this subsection before allowing the producer to sell an annuity product for that insurer. An insurer may satisfy its responsibility under this subsection by obtaining certificates of completion of the training course or obtaining reports provided by Commissioner-sponsored database systems or vendors or from a reasonably reliable commercial database vendor that has a reporting arrangement with approved insurance education providers.

## Section 8. Compliance Mitigation; Penalties; Enforcement

A. An insurer is responsible for compliance with this Rule. If a violation occurs, either because of the action or inaction of the insurer or its producer, the Commissioner may order:

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(1) An insurer to take reasonably appropriate corrective action for any consumer harmed by ~~a failure to comply with this Rule by the insurer, an entity contracted to perform the insurer's, supervisory duties or by its insurance producer's, violation of this rule~~ the producer;

(2) ~~An insurance~~ A general agency, independent agency or the producer to take

reasonably appropriate corrective action for any consumer harmed by the insurance producer's violation of this rule; and

(3) A general agency or independent agency that employs or contracts with an insurance producer to sell, or solicit the sale, of annuities to consumers, to take reasonably appropriate corrective action for any consumer harmed by the insurance producer's violation of this rule.

(3) Appropriate penalties and sanctions.

B. Any applicable penalty under Ark. Code Ann. §§ 23-66-201, *et seq.*, for a violation of Section 6A, B, or C(2) of this rule may be reduced or eliminated if corrective action for the consumer was taken promptly after a violation was discovered or the violation was not part of a pattern or practice.

C. The authority to enforce compliance with this Rule is vested exclusively with the Commissioner.

#### Section 9. Recordkeeping

A. Insurers, general agents, independent agencies and insurance producers shall maintain or be able to make available to the commissioner records of the information collected from the consumer, disclosures made to the consumer, including summaries of oral disclosures, and other information used in making the recommendations that were the basis for insurance transactions for five (5) years after the insurance transaction is completed by the insurer. An insurer is permitted, but shall not be required, to maintain documentation on behalf of an insurance producer.

B. Records required to be maintained by this rule may be maintained in paper, photographic, microprocess, magnetic, mechanical or electronic media or by any process that accurately reproduces the actual document.

#### Section 9. Training

Insurers shall be responsible for ensuring that any producer that markets its product has received at least four (4) hours of annual training that addresses suitability requirements for the State of Arkansas and the mechanics of annuity products.

#### Section 10. Effective Date / Compliance Date

This Rule shall be effective July 15, 2009, upon the date of the Commissioner's signature.

(signed by Jay Bradford)  
JAY BRADFORD

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ALAN McCLAIN  
INSURANCE COMMISSIONER

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(dated 6-5-09)

STATE OF ARKANSAS

DATE

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APPENDIX A

INSURANCE AGENT (PRODUCER) DISCLOSURE FOR ANNUITIES  
Do Not Sign Unless You Have Read and Understand the Information in this Form

Date: \_\_\_\_\_

INSURANCE AGENT (PRODUCER) INFORMATION ("Me", "I", "My")

First Name: \_\_\_\_\_ Last Name: \_\_\_\_\_

Business/Agency Name: \_\_\_\_\_ Website: \_\_\_\_\_

Business Mailing Address: \_\_\_\_\_

Business Telephone Number: \_\_\_\_\_

Email Address: \_\_\_\_\_

National Producer Number: \_\_\_\_\_

CUSTOMER INFORMATION ("You", "Your")

First Name: \_\_\_\_\_ Last Name: \_\_\_\_\_

What Types of Products Can I Sell You?

I am licensed to sell annuities to you in accordance with state law. If I recommend that You buy an annuity, it means I believe that it effectively meets Your financial situation, insurance needs, and financial objectives. Other financial products, such as life insurance or stocks, bonds and mutual funds, also may meet Your needs.

I offer the following products:

- ☐ Fixed or Fixed Indexed Annuities
- ☐ Variable Annuities
- ☐ Life Insurance

I need a separate license to provide advice about or to sell non-insurance financial products. I have checked below any non-insurance financial products that I am licensed and authorized to provide advice about or to sell.

- ☐ Mutual Funds
- ☐ Stocks/Bonds
- ☐ Certificates of Deposit

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### Whose Annuities Can I Sell to You?

I am authorized to sell:

<input type="checkbox"/> Annuities from only One (1) Insurer	<input type="checkbox"/> Annuities from Two (2) or More Insurers
<input type="checkbox"/> Annuities from Two (2) or More Insurers although I primarily sell annuities from:	

### How I'm Paid for My Work:

It's important for You to understand how I'm paid for my work. Depending on the particular annuity You purchase, I may be paid a commission or a fee. Commissions are generally paid to Me by the insurance company while fees are generally paid to Me by the consumer. If You have questions about how I'm paid, please ask Me.

Depending on the particular annuity You buy, I will or may be paid cash compensation as follows:

- ☐ Commission, which is usually paid by the insurance company or other sources. If other sources, describe: \_\_\_\_\_.
- ☐ Fees (such as fixed amount, an hourly rate, or a percentage of your payment), which are usually paid directly by the customer. \_\_\_\_\_.
- ☐ Other (Describe): \_\_\_\_\_.

If you have questions about the above compensation I will be paid for this transaction, please ask me.

I may also receive other indirect compensation resulting from this transaction (sometimes called "non-cash" compensation), such as health or retirement benefits, office rent and support, or other incentives from the insurance company or other sources.

**Note:** This disclosure may be adapted to fit the particular business model of the producer. As an example, if the producer only receives commission or only receives a fee from the consumer, the disclosure may be refined to fit that particular situation. This form is intended to provide an example of how to communicate producer compensation, but compliance with the regulation may also be achieved with more precise disclosure, including a written consulting, advising or financial planning agreement.

**Note:** The acknowledgement and signature should be in immediate proximity to the disclosure language.

By signing below, you acknowledge that you have read and understand the information provided to you in this document.

_____ Customer Signature	_____ Agent (Producer Signature)
_____ Date	_____ Date

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## APPENDIX B

### CONSUMER REFUSAL TO PROVIDE INFORMATION

#### Do Not Sign Unless You Have Read and Understand the Information in this Form

##### Why are you being given this form?

You're buying a financial product – an annuity.

To recommend a product that effectively meets your needs, objectives and situation, the agent, broker, or company needs information about you, your financial situation, insurance needs and financial objectives.

If you sign this form, it means you have not given the agent, broker, or company some or all the information needed to decide if the annuity effectively meets your needs, objectives and situation. You may lose protections under the Arkansas Insurance Code if you sign this form or provide inaccurate information.

##### Statement of Purchaser:

☐ I REFUSE to provide this information at this time.

☐ I have chosen to provide LIMITED information at this time

Customer Signature

Date

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## APPENDIX C

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### Consumer Decision to Purchase an Annuity NOT Based on a Recommendation

#### Do Not Sign This Form Unless You Have Read and Understand It.

Why are you being given this form? You are buying a financial product – an annuity.

To recommend a product that effectively meets your needs, objectives and situation, the agent, broker, or company has the responsibility to learn about you, your financial situation, insurance needs and financial objectives.

If you sign this form, it means you know that you're buying an annuity that was not recommended.

#### Statement of Purchaser:

I understand that I am buying an annuity, but the agent, broker or company did not recommend that I buy it. If I buy it **without a recommendation**, I understand I may lose protections under the Arkansas Insurance Code.

\_\_\_\_\_  
Customer Signature

\_\_\_\_\_  
Date

\_\_\_\_\_  
Agent/Producer Signature

\_\_\_\_\_  
Date

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**PROPOSED AMENDED RULE 82  
SUITABILITY IN ANNUITY TRANSACTIONS**

**Table of Contents**

Section 1.	Purpose
Section 2.	Scope
Section 3.	Authority
Section 4.	Exemptions
Section 5.	Definitions
Section 6.	Duties of Insurers and Producers
Section 7.	Producer Training
Section 8.	Compliance Mitigation; Penalties; Enforcement
Section 9.	Recordkeeping
Section 10.	Effective Date
Appendix A.	Insurance Agent (Producer) Disclosure For Annuities
Appendix B.	Consumer Refusal to Provide Information
Appendix C.	Consumer Decision to Purchase an Annuity Not Based on a Recommendation

**Section 1. Purpose**

- A. The purpose of this Rule is to require producers, as defined in this Rule, to act in the best interest of the consumer when making a recommendation of an annuity and to require insurers to establish and maintain a system to supervise recommendations so that the insurance needs and financial objectives of consumers at the time of the transaction are effectively addressed.
- B. Nothing herein shall be construed to create or imply a private cause of action for a violation of this Rule or to subject a producer to civil liability under the best interest standard of care outlined in Section 6 of this Rule or under standards governing the conduct of a fiduciary or a fiduciary relationship.

**Section 2. Scope**

This Rule shall apply to any sale or recommendation of an annuity.

**Section 3. Authority**

This Rule is issued under the authority of Ark. Code Ann. §§ 23-61-108, 23-66-207, 23-66-307, 25-15-201, *et seq.*, and any other applicable laws.

**Section 4. Exemptions**

Unless otherwise specifically included, this Rule shall not apply to transactions involving:

- A. Direct response solicitations where there is no recommendation based on information collected from the consumer pursuant to this Rule;



- B. Contracts used to fund:
- (1) An employee pension or welfare benefit plan that is covered by the Employee Retirement and Income Security Act (ERISA);
  - (2) A plan described by sections 401(a), 401(k), 403(b), 408(k) or 408(p) of the Internal Revenue Code (IRC), as amended, if established or maintained by an employer;
  - (3) A government or church plan defined in section 414 of the IRC, a government or church welfare benefit plan, or a deferred compensation plan of a state or local government or tax exempt organization under section 457 of the IRC;
  - (4) A nonqualified deferred compensation arrangement established or maintained by an employer or plan sponsor;
- C. Settlements of or assumptions of liabilities associated with personal injury litigation or any dispute or claim resolution process; or
- D. Any annuity contract or certificate that is issued to fund a prepaid funeral benefits contract as defined in Ark. Code Ann. §23-40-103(15) or any similar annuity contract written through or in connection with a funeral home with the purpose of providing funds for final expenses and having similar underwriting characteristics as prepaid funeral benefits contracts, or any annuity contract or certificate that is issued to fund a prearrangement as defined in Ark. Code Ann. § 23-40-103(14).

## **Section 5. Definitions**

- A. “Annuity” means an annuity that is an insurance product under State law that is individually solicited, whether the product is classified as an individual or group annuity.
- B. “Cash compensation” means any discount, concession, fee, service fee, commission, sales charge, loan, override, or cash benefit received by a producer in connection with the recommendation or sale of an annuity from an insurer, intermediary, or directly from the consumer.
- C. “Commissioner” means the Arkansas Insurance Commissioner.
- D. “Consumer profile information” means information that is reasonably appropriate to determine whether a recommendation addresses the consumer’s financial situation, insurance needs and financial objectives, including, at a minimum, the following:
- (1) Age;
  - (2) Annual income;
  - (3) Financial situation and needs, including debts and other obligations;
  - (4) Financial experience;

- (5) Insurance needs;
  - (6) Financial objectives;
  - (7) Intended use of the annuity;
  - (8) Financial time horizon;
  - (9) Existing assets or financial products, including investment, annuity and insurance holdings;
  - (10) Liquidity needs;
  - (11) Liquid net worth;
  - (12) Risk tolerance, including but not limited to, willingness to accept non-guaranteed elements in the annuity;
  - (13) Financial resources used to fund the annuity; and
  - (14) Tax status.
- E. “Continuing education credit” or “CE credit” means one continuing education credit as defined in Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.
- F. “Continuing education provider” or “CE provider” means an individual or entity that is approved to offer continuing education courses pursuant to Department Rule 50.
- G. “Department” means the Arkansas Insurance Department.
- H. “FINRA” means the Financial Industry Regulatory Authority or a succeeding agency.
- I. “Insurer” means a company required to be licensed under the laws of this state to provide insurance products, including annuities.
- J. “Intermediary” means an entity contracted directly with an insurer or with another entity contracted with an insurer to facilitate the sale of the insurer’s annuities by producers.
- K. (1) “Material conflict of interest” means a financial interest of the producer in the sale of an annuity that a reasonable person would expect to influence the impartiality of a recommendation.
- (2) “Material conflict of interest” does not include cash compensation or non-cash compensation.
- L. “Non-cash compensation” means any form of compensation that is not cash compensation, including, but not limited to, health insurance, office rent, office support and retirement benefits.



- M. “Non-guaranteed elements” means the premiums, credited interest rates (including any bonus), benefits, values, dividends, non-interest based credits, charges or elements of formulas used to determine any of these, that are subject to company discretion and are not guaranteed at issue. An element is considered non-guaranteed if any of the underlying non-guaranteed elements are used in its calculation.
- N. “Producer” means a person or entity required to be licensed under the laws of this state to sell, solicit or negotiate insurance, including annuities. For purposes of this Rule, “producer” includes an insurer where no producer is involved.
- O. (1) “Recommendation” means advice provided by a producer to an individual consumer that was intended to result or does result in a purchase, an exchange, or a replacement of an annuity in accordance with that advice.
- (2) Recommendation does not include general communication to the public, generalized customer services assistance or administrative support, general educational information and tools, prospectuses, or other product and sales material.
- P. “Replacement” means a transaction in which a new annuity is to be purchased, and it is known or should be known to the proposing producer, or to the proposing insurer whether or not a producer is involved, that by reason of the transaction, an existing annuity or other insurance policy has been or is to be any of the following:
- (1) Lapsed, forfeited, surrendered or partially surrendered, assigned to the replacing insurer or otherwise terminated;
- (2) Converted to reduced paid-up insurance, continued as extended term insurance, or otherwise reduced in value by the use of nonforfeiture benefits or other policy values;
- (3) Amended so as to effect either a reduction in benefits or in the term for which coverage would otherwise remain in force or for which benefits would be paid;
- (4) Reissued with any reduction in cash value; or
- (5) Used in a financed purchase.
- Q. “SEC” means the United States Securities and Exchange Commission.

## **Section 6. Duties of Insurers and Producers**

- A. Best Interest Obligations. A producer, when making a recommendation of an annuity, shall act in the best interest of the consumer under the circumstances known at the time the recommendation is made, without placing the producer’s or the insurer’s financial interest ahead of the consumer’s interest. A producer has acted in the best interest of the consumer if they have satisfied the following obligations regarding care, disclosure, conflict of interest and documentation:

- (1) (a) Care Obligation. The producer, in making a recommendation shall exercise reasonable diligence, care and skill to:
- (i) Know the consumer's financial situation, insurance needs and financial objectives;
  - (ii) Understand the available recommendation options after making a reasonable inquiry into options available to the producer;
  - (iii) Have a reasonable basis to believe the recommended option effectively addresses the consumer's financial situation, insurance needs and financial objectives over the life of the product, as evaluated in light of the consumer profile information; and
  - (iv) Communicate the basis or bases of the recommendation.
- (b) The requirements under subparagraph (a) of this paragraph include making reasonable efforts to obtain consumer profile information from the consumer prior to the recommendation of an annuity.
- (c) The requirements under subparagraph (a) of this paragraph require a producer to consider the types of products the producer is authorized and licensed to recommend or sell that address the consumer's financial situation, insurance needs and financial objectives. This does not require analysis or consideration of any products outside the authority and license of the producer or other possible alternative products or strategies available in the market at the time of the recommendation. Producers shall be held to standards applicable to producers with similar authority and licensure.
- (d) The requirements under this subsection do not create a fiduciary obligation or relationship and only create a regulatory obligation as established in this Rule.
- (e) The consumer profile information, characteristics of the insurer, and product costs, rates, benefits and features are those factors generally relevant in making a determination whether an annuity effectively addresses the consumer's financial situation, insurance needs and financial objectives, but the level of importance of each factor under the care obligation of this paragraph may vary depending on the facts and circumstances of a particular case. However, each factor may not be considered in isolation.
- (f) The requirements under subparagraph (a) of this paragraph include having a reasonable basis to believe the consumer would benefit from certain features of the annuity, such as annuitization, death or living benefit or other insurance-related features.



- (g) The requirements under subparagraph (a) of this paragraph apply to the particular annuity as a whole and the underlying subaccounts to which funds are allocated at the time of purchase or exchange of an annuity, and riders and similar product enhancements, if any.
- (h) The requirements under subparagraph (a) of this paragraph do not mean the annuity with the lowest one-time or multiple occurrence compensation structure shall necessarily be recommended.
- (i) The requirements under subparagraph (a) of this paragraph do not mean the producer has ongoing monitoring obligations under the care obligation under this paragraph, although such an obligation may be separately owed under the terms of a fiduciary, consulting, investment advising or financial planning agreement between the consumer and the producer.
- (j) In the case of an exchange or replacement of an annuity, the producer shall consider the whole transaction, which includes taking into consideration whether:
  - (i) The consumer will incur a surrender charge, be subject to the commencement of a new surrender period, lose existing benefits, such as death, living or other contractual benefits, or be subject to increased fees, investment advisory fees or charges for riders and similar product enhancements;
  - (ii) The replacing product would substantially benefit the consumer in comparison to the replaced product over the life of the product; and
  - (iii) The consumer has had another annuity exchange or replacement and, in particular, an exchange or replacement within the preceding 60 months.
- (k) Nothing in this Rule should be construed to require a producer to obtain any license other than a producer license with the appropriate line of authority to sell, solicit or negotiate insurance in this state, including but not limited to any securities license, in order to fulfill the duties and obligations contained in this Rule; provided the producer does not give advice or provide services that are otherwise subject to securities laws or engage in any other activity requiring other professional licenses.

(2) Disclosure obligation.

- (a) Prior to the recommendation or sale of an annuity, the producer shall prominently disclose to the consumer on a form substantially similar to Appendix A:
  - (i) A description of the scope and terms of the relationship with the consumer and the role of the producer in the transaction;

- (ii) An affirmative statement on whether the producer is licensed and authorized to sell the following products:
    - (I) Fixed annuities;
    - (II) Fixed indexed annuities;
    - (III) Variable annuities;
    - (IV) Life insurance;
    - (V) Mutual funds;
    - (VI) Stocks and bonds; and
    - (VII) Certificates of deposit;
  - (iii) An affirmative statement describing the insurers the producer is authorized, contracted (or appointed), or otherwise able to sell insurance products for, using the following descriptions:
    - (I) One insurer;
    - (II) From two or more insurers; or
    - (III) From two or more insurers although primarily contracted with one insurer.
  - (iv) A description of the sources and types of cash compensation and non-cash compensation to be received by the producer, including whether the producer is to be compensated for the sale of a recommended annuity by commission as part of premium or other remuneration received from the insurer, intermediary or other producer or by fee as a result of a contract for advice or consulting services; and
  - (v) A notice of the consumer's right to request additional information regarding cash compensation described in subparagraph (b) of this paragraph;
- (b) Upon request of the consumer or the consumer's designated representative, the producer shall disclose:
- (i) A reasonable estimate of the amount of cash compensation to be received by the producer, which may be stated as a range of amounts or percentages; and

- (ii) Whether the cash compensation is a one-time or multiple occurrence amount, and if a multiple occurrence amount, the frequency and amount of the occurrence, which may be stated as a range of amounts or percentages; and
  - (c) Prior to or at the time of the recommendation or sale of an annuity, the producer shall have a reasonable basis to believe the consumer has been informed of various features of the annuity, such as the potential surrender period and surrender charge, potential tax penalty if the consumer sells, exchanges, surrenders or annuitizes the annuity, mortality and expense fees, investment advisory fees, any annual fees, potential charges for and features of riders or other options of the annuity, limitations on interest returns, potential changes in non-guaranteed elements of the annuity, insurance and investment components and market risk.
- (3) Conflict of interest obligation. A producer shall identify and avoid or reasonably manage and disclose material conflicts of interest, including material conflicts of interest related to an ownership interest.
- (4) Documentation obligation. A producer shall at the time of recommendation or sale:
  - (a) Make a written record of any recommendation and the basis for the recommendation subject to this Rule;
  - (b) Obtain a consumer signed statement on a form substantially similar to Appendix B documenting:
    - (i) A customer's refusal to provide the consumer profile information, if any; and
    - (ii) A customer's understanding of the ramifications of not providing his or her consumer profile information or providing insufficient consumer profile information; and
  - (c) Obtain a consumer signed statement on a form substantially similar to Appendix C acknowledging the annuity transaction is not recommended if a customer decides to enter into an annuity transaction that is not based on the producer's recommendation.
- (5) Application of the best interest obligation. Any requirement applicable to a producer under this subsection shall apply to every producer who has exercised material control or influence in the making of a recommendation and has received direct compensation as a result of the recommendation or sale, regardless of whether the producer has had any direct contact with the consumer. Activities such as providing or delivering marketing or educational materials, product wholesaling or other back office product support, and general supervision of a producer do not, in and of themselves, constitute material control or influence.



B. Transactions not based on a recommendation.

- (1) Except as provided under paragraph (2) a producer shall have no obligation to a consumer under subsection A(1) related to any annuity transaction if:
  - (a) No recommendation is made;
  - (b) A recommendation was made and was later found to have been prepared based on materially inaccurate information provided by the consumer;
  - (c) A consumer refuses to provide relevant consumer profile information and the annuity transaction is not recommended; or
  - (d) A consumer decides to enter into an annuity transaction that is not based on a recommendation of the producer.
- (2) An insurer's issuance of an annuity subject to paragraph (1) shall be reasonable under all the circumstances actually known to the insurer at the time the annuity is issued.

C. Supervision system.

- (1) Except as permitted under subsection B, an insurer may not issue an annuity recommended to a consumer unless there is a reasonable basis to believe the annuity would effectively address the particular consumer's financial situation, insurance needs and financial objectives based on the consumer's consumer profile information.
- (2) An insurer shall establish and maintain a supervision system that is reasonably designed to achieve the insurer's and its producers' compliance with this Rule, including, but not limited to, the following:
  - (a) The insurer shall establish and maintain reasonable procedures to inform its producers of the requirements of this Rule and shall incorporate the requirements of this Rule into relevant producer training manuals;
  - (b) The insurer shall establish and maintain standards for producer product training and shall establish and maintain reasonable procedures to require its producers to comply with the requirements of section 7 of this Rule;
  - (c) The insurer shall provide product-specific training and training materials which explain all material features of its annuity products to its producers;
  - (d) The insurer shall establish and maintain procedures for the review of each recommendation prior to issuance of an annuity that are designed to ensure there is a reasonable basis to determine that the recommended annuity would effectively address the particular consumer's financial situation, insurance needs and financial objectives. Such review procedures may

apply a screening system for the purpose of identifying selected transactions for additional review and may be accomplished electronically or through other means including, but not limited to, physical review. Such an electronic or other system may be designed to require additional review only of those transactions identified for additional review by the selection criteria;

- (e) The insurer shall establish and maintain reasonable procedures to detect recommendations that are not in compliance with subsections A, B, D and E. This may include, but is not limited to, confirmation of the consumer's consumer profile information, systematic customer surveys, producer and consumer interviews, confirmation letters, producer statements or attestations and programs of internal monitoring. Nothing in this subparagraph prevents an insurer from complying with this subparagraph by applying sampling procedures, or by confirming the consumer profile information or other required information under this section after issuance or delivery of the annuity; and
  - (f) The insurer shall establish and maintain reasonable procedures to assess, prior to or upon issuance or delivery of an annuity, whether a producer has provided to the consumer the information required to be provided under this section;
  - (g) The insurer shall establish and maintain reasonable procedures to identify and address suspicious consumer refusals to provide consumer profile information;
  - (h) The insurer shall establish and maintain reasonable procedures to identify and eliminate any sales contests, sales quotas, bonuses, and non-cash compensation that are based on the sales of specific annuities within a limited period of time. The requirements of this subparagraph are not intended to prohibit the receipt of health insurance, office rent, office support, retirement benefits or other employee benefits by employees as long as those benefits are not based upon the volume of sales of a specific annuity within a limited period of time; and
  - (i) The insurer shall annually provide a written report to senior management, including to the senior manager responsible for audit functions, which details a review, with appropriate testing, reasonably designed to determine the effectiveness of the supervision system, the exceptions found, and corrective action taken or recommended, if any.
- (3) (a) Nothing in this subsection restricts an insurer from contracting for performance of a function, including maintenance of procedures, required under this subsection. An insurer is responsible for taking appropriate corrective action and may be subject to sanctions and penalties pursuant to section 8 of this Rule regardless of whether the insurer contracts for performance of a function and regardless of the insurer's compliance with

subparagraph (b) of this paragraph.

(b) An insurer's supervision system under this subsection shall include supervision of contractual performance under this subsection. This includes, but is not limited to, the following:

- (i) Monitoring and, as appropriate, conducting audits to assure that the contracted function is properly performed; and
- (ii) Annually obtaining a certification from a senior manager who has responsibility for the contracted function that the manager has a reasonable basis to represent, and does represent, that the function is properly performed.

(4) An insurer is not required to include in its system of supervision:

- (a) A producer's recommendations to consumers of products other than the annuities offered by the insurer; or
- (b) Include consideration of or comparison to options available to the producer or compensation relating to those options other than annuities or other products offered by the insurer.

D. Prohibited practices. Neither a producer nor an insurer shall dissuade, or attempt to dissuade, a consumer from:

- (1) Truthfully responding to an insurer's request for confirmation of the consumer profile information;
- (2) Filing a complaint; or
- (3) Cooperating with the investigation of a complaint.

E. Safe Harbor

- (1) Recommendations and sales of annuities made in compliance with comparable standards shall satisfy the requirements under this Rule. This subsection applies to all recommendations and sales of annuities made by financial professionals in compliance with business rules, controls, and procedures that satisfy a comparable standard even if such standard would not otherwise apply to the product or recommendation at issue. However, nothing in this subsection shall limit the Commissioner's ability to investigate and enforce the provisions of this Rule.
- (2) Nothing in paragraph (1) shall limit the insurer's obligation to comply with Section 6C(1) of this Rule, although the insurer may base its analysis on information received from either the financial professional or the entity supervising the financial professional



- (3) For paragraph (1) to apply, an insurer shall:
- (a) Monitor the relevant conduct of the financial professional seeking to rely on paragraph (1) or the entity responsible for supervising the financial professional, such as the financial professional's broker-dealer or an investment adviser registered under federal or state securities laws using information collected in the normal course of an insurer's business; and
  - (b) Provide to the entity responsible for supervising the financial professional seeking to rely on paragraph (1), such as the financial professional's broker-dealer or investment adviser registered under federal or state securities laws, information and reports that are reasonably appropriate to assist such entity to maintain its supervision system.
- (4) For purposes of this subsection, "financial professional" means a producer that is regulated and acting as:
- (a) A broker-dealer registered under federal or state securities laws or a registered representative of a broker-dealer;
  - (b) An investment adviser registered under federal or state securities laws or an investment adviser representative associated with the federal or state registered investment adviser; or
  - (c) A plan fiduciary under Section 3(21) of the Employee Retirement Income Security Act of 1974 (ERISA) or fiduciary under Section 4975(e)(3) of the Internal Revenue Code (IRC) or any amendments or successor statutes thereto.
- (5) For purposes of this subsection, "comparable standards" means:
- (a) With respect to broker-dealers and registered representatives of broker-dealers, applicable SEC and FINRA rules pertaining to best interest obligations and supervision of annuity recommendations and sales, including, but not limited to, Regulation Best Interest and any amendments or successor regulations thereto;
  - (b) With respect to investment advisers registered under federal or state securities laws or investment adviser representatives, the fiduciary duties and all other requirements imposed on such investment advisers or investment adviser representatives by contract or under the Investment Advisers Act of 1940 or applicable state securities law, including but not limited to, the Form ADV and interpretations; and
  - (c) With respect to plan fiduciaries or fiduciaries, means the duties, obligations, prohibitions and all other requirements attendant to such status under ERISA or the IRC and any amendments or successor statutes thereto.

## Section 7.     **Producer Training**

- A.     A producer shall not solicit the sale of an annuity product unless the producer has adequate knowledge of the product to recommend the annuity and the producer is in compliance with the insurer's standards for product training. A producer may rely on insurer-provided product-specific training standards and materials to comply with this subsection.
  
- B.
  - (1)
    - (a)     A producer who engages in the sale of annuity products shall complete a one-time four (4) credit training course approved by the Department and provided by the Department-approved education provider.
  
    - (b)     Producers who hold a life insurance line of authority on the effective date of this Rule and who desire to sell annuities shall complete the requirements of this subsection within six (6) months after the effective date of this Rule. Individuals who obtain a life insurance line of authority on or after the effective date of this Rule may not engage in the sale of annuities until the annuity training course required under this subsection has been completed.
  
  - (2)     The minimum length of the training required under this subsection shall be sufficient to qualify for at least four (4) CE credits, but may be longer.
  
  - (3)     The training required under this subsection shall include information on the following topics:
    - (a)     The types of annuities and various classifications of annuities;
    - (b)     Identification of the parties to an annuity;
    - (c)     How product specific annuity contract features affect consumers;
    - (d)     The application of income taxation of qualified and non-qualified annuities;
    - (e)     The primary uses of annuities; and
    - (f)     Appropriate standard of conduct, sales practices, replacement and disclosure requirements.
  
  - (4)     Providers of courses intended to comply with this subsection shall cover all topics listed in the prescribed outline and shall not present any marketing information or provide training on sales techniques or provide specific information about a particular insurer's products. Additional topics may be offered in conjunction with and in addition to the required outline.
  
  - (5)     A provider of an annuity training course intended to comply with this subsection shall register as a CE provider in this State and comply with the Rules and guidelines applicable to producer continuing education courses as set forth in Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.

- (6) A producer who has completed an annuity training course approved by the Department prior to January 1, 2021 shall, within six (6) months after January 1, 2021, complete either:
  - (a) A new four (4) credit training course approved by the Department after January 1, 2021; or
  - (b) An additional one-time one (1) credit training course approved by the Department and provided by the Department-approved education provider on appropriate sales practices, replacement and disclosure requirements under this Rule.
- (7) Annuity training courses may be conducted and completed by classroom or self-study methods in accordance with Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.
- (8) Providers of annuity training shall comply with the reporting requirements and shall issue certificates of completion in accordance with Ark. Code Ann. §§ 23-64-301, *et seq.*, and Department Rule 50.
- (9) The satisfaction of the training requirements of another State that are substantially similar to the provisions of this subsection shall be deemed to satisfy the training requirements of this subsection in this State.
- (10) The satisfaction of the components of the training requirements of any course or courses with components substantially similar to the provisions of this subsection shall be deemed to satisfy the training requirements of this subsection in this State.
- (11) An insurer shall verify that a producer has completed the annuity training course required under this subsection before allowing the producer to sell an annuity product for that insurer. An insurer may satisfy its responsibility under this subsection by obtaining certificates of completion of the training course or obtaining reports provided by Commissioner-sponsored database systems or vendors or from a reasonably reliable commercial database vendor that has a reporting arrangement with approved insurance education providers.

## **Section 8. Compliance Mitigation; Penalties; Enforcement**

- A. An insurer is responsible for compliance with this Rule. If a violation occurs, either because of the action or inaction of the insurer or its producer, the Commissioner may order:
  - (1) An insurer to take reasonably appropriate corrective action for any consumer harmed by a failure to comply with this Rule by the insurer, an entity contracted to perform the insurer's supervisory duties or by the producer;
  - (2) A general agency, independent agency or the producer to take reasonably appropriate corrective action for any consumer harmed by the producer's violation of this Rule; and



(3) Appropriate penalties and sanctions.

- B. Any applicable penalty under Ark. Code Ann. §§ 23-66-201, *et seq.*, for a violation of this Rule may be reduced or eliminated if corrective action for the consumer was taken promptly after a violation was discovered or the violation was not part of a pattern or practice.
- C. The authority to enforce compliance with this Rule is vested exclusively with the Commissioner.

**Section 9. Recordkeeping**

- A. Insurers, general agents, independent agencies and producers shall maintain or be able to make available to the Commissioner records of the information collected from the consumer, disclosures made to the consumer, including summaries of oral disclosures, and other information used in making the recommendations that were the basis for insurance transactions for five (5) years after the insurance transaction is completed by the insurer. An insurer is permitted, but shall not be required, to maintain documentation on behalf of a producer.
- B. Records required to be maintained by this Rule may be maintained in paper, photographic, micro-process, magnetic, mechanical or electronic media or by any process that accurately reproduces the actual document.

**Section 10. Effective Date**

This Rule shall be effective upon the date of the Commissioner's signature.

\_\_\_\_\_  
ALAN McCLAIN  
INSURANCE COMMISSIONER  
STATE OF ARKANSAS

\_\_\_\_\_  
DATE

## APPENDIX A

### INSURANCE AGENT (PRODUCER) DISCLOSURE FOR ANNUITIES Do Not Sign Unless You Have Read and Understand the Information in this Form

Date: \_\_\_\_\_

#### INSURANCE AGENT (PRODUCER) INFORMATION ("Me", "I", "My")

First Name: \_\_\_\_\_ Last Name: \_\_\_\_\_

Business\Agency Name: \_\_\_\_\_ Website: \_\_\_\_\_

Business Mailing Address: \_\_\_\_\_

Business Telephone Number: \_\_\_\_\_

Email Address: \_\_\_\_\_

National Producer Number: \_\_\_\_\_

#### CUSTOMER INFORMATION ("You", "Your")

First Name: \_\_\_\_\_ Last Name: \_\_\_\_\_

#### What Types of Products Can I Sell You?

I am licensed to sell annuities to you in accordance with state law. If I recommend that You buy an annuity, it means I believe that it effectively meets Your financial situation, insurance needs, and financial objectives. Other financial products, such as life insurance or stocks, bonds and mutual funds, also may meet Your needs.

I offer the following products:

- ☐ Fixed or Fixed Indexed Annuities
- ☐ Variable Annuities
- ☐ Life Insurance

I need a separate license to provide advice about or to sell non-insurance financial products. I have checked below any non-insurance financial products that I am licensed and authorized to provide advice about or to sell.

- ☐ Mutual Funds
- ☐ Stocks/Bonds
- ☐ Certificates of Deposit

### **Whose Annuities Can I Sell to You?**

I am authorized to sell:

<input type="checkbox"/> Annuities from only One (1) Insurer	<input type="checkbox"/> Annuities from Two (2) or More Insurers
<input type="checkbox"/> Annuities from Two (2) or More Insurers although I primarily sell annuities from:	

### **How I'm Paid for My Work:**

It's important for You to understand how I'm paid for my work. Depending on the particular annuity You purchase, I may be paid a commission or a fee. Commissions are generally paid to Me by the insurance company while fees are generally paid to Me by the consumer. If You have questions about how I'm paid, please ask Me.

Depending on the particular annuity You buy, I will or may be paid cash compensation as follows:

- ☐ Commission, which is usually paid by the insurance company or other sources. If other sources, describe: \_\_\_\_\_.
- ☐ Fees (such as fixed amount, an hourly rate, or a percentage of your payment), which are usually paid directly by the customer.
- ☐ Other (Describe): \_\_\_\_\_.

If you have questions about the above compensation I will be paid for this transaction, please ask me.

I may also receive other indirect compensation resulting from this transaction (sometimes called "non-cash" compensation), such as health or retirement benefits, office rent and support, or other incentives from the insurance company or other sources.

**Note:** This disclosure may be adapted to fit the particular business model of the producer. As an example, if the producer only receives commission or only receives a fee from the consumer, the disclosure may be refined to fit that particular situation. This form is intended to provide an example of how to communicate producer compensation, but compliance with the regulation may also be achieved with more precise disclosure, including a written consulting, advising or financial planning agreement.

**Note:** The acknowledgement and signature should be in immediate proximity to the disclosure language.

By signing below, you acknowledge that you have read and understand the information provided to you in this document.

\_\_\_\_\_  
Customer Signature

\_\_\_\_\_  
Date

\_\_\_\_\_  
Agent (Producer Signature

\_\_\_\_\_  
Date



## APPENDIX B

### CONSUMER REFUSAL TO PROVIDE INFORMATION

#### Do Not Sign Unless You Have Read and Understand the Information in this Form

##### Why are you being given this form?

You're buying a financial product – an annuity.

To recommend a product that effectively meets your needs, objectives and situation, the agent, broker, or company needs information about you, your financial situation, insurance needs and financial objectives.

If you sign this form, it means you have not given the agent, broker, or company some or all the information needed to decide if the annuity effectively meets your needs, objectives and situation. You may lose protections under the Arkansas Insurance Code if you sign this form or provide inaccurate information.

Statement of Purchaser:

- ☐ I **REFUSE** to provide this information at this time.
- ☐ I have chosen to provide LIMITED information at this time

---

Customer Signature

---

Date

## APPENDIX C

### Consumer Decision to Purchase an Annuity NOT Based on a Recommendation

#### Do Not Sign This Form Unless You Have Read and Understand It.

**Why are you being given this form?** You are buying a financial product – an annuity.

To recommend a product that effectively meets your needs, objectives and situation, the agent, broker, or company has the responsibility to learn about you, your financial situation, insurance needs and financial objectives.

If you sign this form, it means you know that you're buying an annuity that was not recommended.

#### Statement of Purchaser:

I understand that I am buying an annuity, but the agent, broker or company did not recommend that I buy it. If I buy it **without a recommendation**, I understand I may lose protections under the Arkansas Insurance Code.

---

Customer Signature

---

Date

---

Agent/Producer Signature

---

Date

Arkansas Insurance Department

Summary – Proposed Amended Rule 82

This Proposed Amended Rule will update the Department's existing Rule 82 regarding suitability in the sale of annuities to Arkansas consumers. This amendment reflects the most current changes to the NAIC model regulation. The Proposed Amended Rule is intended to provide guidance to producers to assist in determining the appropriateness of a specific annuity product for a particular consumer.



**QUESTIONNAIRE FOR FILING PROPOSED RULES AND REGULATIONS**  
**WITH THE ARKANSAS LEGISLATIVE COUNCIL AND JOINT INTERIM COMMITTEE**

**DEPARTMENT/AGENCY** Arkansas Insurance Department  
**DIVISION** Legal  
**DIVISION DIRECTOR** Jim Brader  
**CONTACT PERSON** Amanda Rose  
**ADDRESS** 1 Commerce Way, Suite 102, Little Rock, AR 72202  
**PHONE NO.** 2501-371-2820 **FAX NO.** 371-2639 **E-MAIL** amanda.rose@arkansas.gov  
**NAME OF PRESENTER AT COMMITTEE MEETING** Amanda Rose  
**PRESENTER E-MAIL** amanda.rose@arkansas.gov

**INSTRUCTIONS**

- A. Please make copies of this form for future use.  
B. Please answer each question **completely** using layman terms. You may use additional sheets, if necessary.  
C. If you have a method of indexing your rules, please give the proposed citation after "Short Title of this Rule" below.  
D. Submit two (2) copies of this questionnaire and financial impact statement attached to the front of two (2) copies of the proposed rule and required documents. Mail or deliver to:

**Donna K. Davis**  
**Administrative Rules Review Section**  
**Arkansas Legislative Council**  
**Bureau of Legislative Research**  
**One Capitol Mall, 5<sup>th</sup> Floor**  
**Little Rock, AR 72201**

\*\*\*\*\*

1. What is the short title of this rule? Rule 82 - Suitability in Annuity Transactions
2. What is the subject of the proposed rule? The suitability of annuity transactions for consumers.
3. Is this rule required to comply with a federal statute, rule, or regulation? Yes ☐ No ☒  
If yes, please provide the federal rule, regulation, and/or statute citation. n/a
4. Was this rule filed under the emergency provisions of the Administrative Procedure Act? Yes ☐ No ☒  
If yes, what is the effective date of the emergency rule? n/a
- When does the emergency rule expire? n/a

Will this emergency rule be promulgated under the permanent provisions of the Administrative Procedure Act?

Yes ☐

No ☐

5. Is this a new rule? Yes ☐ No ☒

If yes, please provide a brief summary explaining the regulation. \_\_\_\_\_

Does this repeal an existing rule? Yes ☐ No ☒

If yes, a copy of the repealed rule is to be included with your completed questionnaire. If it is being replaced with a new rule, please provide a summary of the rule giving an explanation of what the rule does. n/a

Is this an amendment to an existing rule?

Yes ☒

No ☐

If yes, please attach a mark-up showing the changes in the existing rule and a summary of the substantive changes. **Note: The summary should explain what the amendment does, and the mark-up copy should be clearly labeled "mark-up."**

6. Cite the state law that grants the authority for this proposed rule? If codified, please give the Arkansas Code citation. §§ 23-61-108, 23-66-207, and 23-66-307

7. What is the purpose of this proposed rule? Why is it necessary? This Proposed Amended Rule will update our existing Rule 82 regarding suitability in the sale of annuities to consumers. This amendment reflects the most current changes to the NAIC model regulation. The Rule is intended to provide guidance to producers to assist in determining the appropriateness of a specific annuity product for a particular consumer.

8. Please provide the address where this rule is publicly accessible in electronic form via the Internet as required by Arkansas Code § 25-19-108(b). <https://insurance.arkansas.gov/pages/industry-regulation/legal/proposed-rules/>

9. Will a public hearing be held on this proposed rule? Yes ☒ No ☐

If yes, please complete the following:

Date: TBA

Time: \_\_\_\_\_

Place: Arkansas Insurance Department

10. When does the public comment period expire for permanent promulgation? (Must provide a date.)

January 31, 2020 [tentative]

11. What is the proposed effective date of this proposed rule? (Must provide a date.)

March 15, 2020

12. Do you expect this rule to be controversial? Yes ☐ No ☒

If yes, please explain.

n/a

13. Please give the names of persons, groups, or organizations that you expect to comment on these rules?  
Please provide their position (for or against) if known.

n/a

---



## FINANCIAL IMPACT STATEMENT

### PLEASE ANSWER ALL QUESTIONS COMPLETELY

**DEPARTMENT** Arkansas Insurance Department  
**DIVISION** Legal  
**PERSON COMPLETING THIS STATEMENT** Amanda Rose  
**TELEPHONE NO.** 501-371-2828 **FAX NO.** 371-2639 **EMAIL:** amanda.rose@arkansas.gov

To comply with Ark. Code Ann. § 25-15-204(e), please complete the following Financial Impact Statement and file two copies with the questionnaire and proposed rules.

**SHORT TITLE OF THIS RULE** Rule 82 - Suitability in Annuity Transactions

1. Does this proposed, amended, or repealed rule have a financial impact? Yes ☐ No ☒
2. Is the rule based on the best reasonably obtainable scientific, technical, economic, or other evidence and information available concerning the need for, consequences of, and alternatives to the rule? Yes ☒ No ☐
3. In consideration of the alternatives to this rule, was this rule determined by the agency to be the least costly rule considered? Yes ☒ No ☐

If an agency is proposing a more costly rule, please state the following:

(a) How the additional benefits of the more costly rule justify its additional cost;  
n/a

(b) The reason for adoption of the more costly rule;  
n/a

(c) Whether the more costly rule is based on the interests of public health, safety, or welfare, and if so, please explain; and;  
n/a

(d) Whether the reason is within the scope of the agency's statutory authority; and if so, please explain.  
n/a

4. If the purpose of this rule is to implement a federal rule or regulation, please state the following:

(a) What is the cost to implement the federal rule or regulation?

#### Current Fiscal Year

General Revenue	<u>n/a</u>
Federal Funds	<u>n/a</u>
Cash Funds	<u>n/a</u>
Special Revenue	<u>n/a</u>
Other (Identify)	<u>n/a</u>

#### Next Fiscal Year

General Revenue	<u>n/a</u>
Federal Funds	<u>n/a</u>
Cash Funds	<u>n/a</u>
Special Revenue	<u>n/a</u>
Other (Identify)	<u>n/a</u>

Total n/a

Total n/a

(b) What is the additional cost of the state rule?

**Current Fiscal Year**

General Revenue	<u>n/a</u>
Federal Funds	<u>n/a</u>
Cash Funds	<u>n/a</u>
Special Revenue	<u>n/a</u>
Other (Identify)	<u>n/a</u>
Total	<u>n/a</u>

**Next Fiscal Year**

General Revenue	<u>n/a</u>
Federal Funds	<u>n/a</u>
Cash Funds	<u>n/a</u>
Special Revenue	<u>n/a</u>
Other (Identify)	<u>n/a</u>
Total	<u>n/a</u>

5. What is the total estimated cost by fiscal year to any private individual, entity and business subject to the proposed, amended, or repealed rule? Identify the entity(ies) subject to the proposed rule and explain how they are affected.

**Current Fiscal Year**

\$ n/a

**Next Fiscal Year**

\$ n/a

There should not be any substantial financial impact.

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6. What is the total estimated cost by fiscal year to state, county, and municipal government to implement this rule? Is this the cost of the program or grant? Please explain how the government is affected.

**Current Fiscal Year**

\$ n/a

**Next Fiscal Year**

\$ n/a

There should not be any substantial financial impact.

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7. With respect to the agency's answers to Questions #5 and #6 above, is there a new or increased cost or obligation of at least one hundred thousand dollars (\$100,000) per year to a private individual, private entity, private business, state government, county government, municipal government, or to two (2) or more of those entities combined?

Yes ☐ No ☒

If YES, the agency is required by Ark. Code Ann. § 25-15-204(e)(4) to file written findings at the time of filing the financial impact statement. The written findings shall be filed simultaneously with the financial impact statement and shall include, without limitation, the following:

- (1) a statement of the rule's basis and purpose;
- (2) the problem the agency seeks to address with the proposed rule, including a statement of whether a rule is required by statute;
- (3) a description of the factual evidence that:
  - (a) justifies the agency's need for the proposed rule; and

- (b) describes how the benefits of the rule meet the relevant statutory objectives and justify the rule's costs;
- (4) a list of less costly alternatives to the proposed rule and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (5) a list of alternatives to the proposed rule that were suggested as a result of public comment and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (6) a statement of whether existing rules have created or contributed to the problem the agency seeks to address with the proposed rule and, if existing rules have created or contributed to the problem, an explanation of why amendment or repeal of the rule creating or contributing to the problem is not a sufficient response; and
- (7) an agency plan for review of the rule no less than every ten (10) years to determine whether, based upon the evidence, there remains a need for the rule including, without limitation, whether:
  - (a) the rule is achieving the statutory objectives;
  - (b) the benefits of the rule continue to justify its costs; and
  - (c) the rule can be amended or repealed to reduce costs while continuing to achieve the statutory objectives.

## **Request for Governor's Approval of Proposed Rules and Regulations**

**Department/Agency:** Arkansas Insurance Department

**Short Title of Rule:** Rule 82 – Suitability in Annuity Transactions

**New Rule:** Yes ☒ No **Amendment to Existing Rule:** ☒ Yes ☐ No

**State Mandate:** Yes ☒ No **Federal Mandate:** ☐ Yes ☒ No

If yes, please provide the rule, regulation, and/or statute citation:

**Authority to Promulgate the Rule:** Ark. Code Ann. §§ 23-61-108, 23-66-207, 23-66-307, and 25-15-101, *et seq.*

**Proposed Effective Date:** March 15, 2020

**Emergency Rule:** ☐ Yes ☒ No **Expedited Rule Requested:** Yes ☒ No

### **Summary of Proposed New Rule or Proposed Amendment to Existing Rule:**

This Proposed Amended Rule will update our existing Rule 82 regarding suitability in the sale of annuities to consumers. This amendment reflects the most current changes to the NAIC model regulation. The Rule is intended to provide guidance to producers to assist in determining the appropriateness of a specific annuity product for a particular consumer.

**Financial Impact:** ☐ Yes ☒ No ☐ Unknown; **If yes or unknown, please explain:**

**Public Hearing:** ☒ Yes ☐ No **Controversial:** ☐ Yes ☒ No

### **Documents Required for Approval Process**

Please note that the Governor's office will not begin the approval process if any of the following applicable documents are not enclosed with the approval request.

X	BLR Questionnaire
X	BLR Financial Impact Statement
X	Proposed Rule – clean version
X	Mark-Up of Rule, if amended from previous version
n/a	Copy of Act or Regulation, if Rule is pursuant to State or Federal mandate