Jeff Crow Director Caroline Cone Chief of Staff and Deputy Director



Chris Colclasure Assistant Deputy Director

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Arkansas Game and Fish Commission

James F. Goodhart
General Counsel
John P. Marks
Sr. Assistant General Counsel

Jennifer Jameson McKendree
Assistant General Counsel
Christian N. Parks
Assistant General Counsel

Fax: 501-223-6463

Phone: 501-223-6327

July 31, 2017

Ms. Amy Walters Arkansas Secretary of State Elections Division 500 Woodlane Drive, Room 26 Little Rock, AR 72201

RE: Arkansas Game and Fish Commission, Wildlife Breeder/Dealer Permit Requirements for Captive Cervids

Dear Ms. Walters:

Enclosed please find for filing a hard copy of the Wildlife Breeder/Dealer Permit Requirements for Captive Cervids passed by the Arkansas Game and Fish Commission on July 20, 2017. The Commission requests that the regulation changes be effective 10 days from filing.

Should you have any questions or comments concerning this filing, please do not hesitate to contact me at (501) 223-6327 at your convenience.

Sincerely,

James F. Goodhart General Counsel

JFG/as Enclosures

cc: register@sos.arkansas.gov

ARKANSAS REGISTER



in the Ar

Transmittal Sheet

Use only for **FINAL** and **EMERGENCY RULES**

Secretary of State Mark Martin

500 Woodlane, Suite 026 Little Rock, Arkansas 72201-1094 (501) 682-5070



www.sos.arkansas.gov

For Office Use Only:		
Effective Date	Code Number	
Name of Agency Arkansas Game an	d Fish Commission	
Department Legal Division		
Contact Jim Goodhart, Esq.	E-mail james.goodhart@agfc.ar.gov Pl	hone 501-223-6327
Statutory Authority for Promulgating I	Rules Amendment 35	
Rule Title: Wildlife Breeder	/Dealer Permit Requirements for Cap	tive Cervids
Intended Effective Date		Date
(Check One) Emergency (ACA 25-15-204)	Legal Notice Published	June 18, 2017
10 Days After Filing (ACA 25-15-204)		July 20, 2017
Other (Must be more than 10 days after filing date.)	Reviewed by Legislatiee Council	NA NA
	Adopted by State Agency	Inter 20, 2047
Electronic Copy of Rule e-mailed from: (Requ	uired under ACA 25-15-218)	
April M. Soman april.	soman@agfc.ar.gov	7/31/2017
Contact Person	E-mail Address	Date
	TION OF AUTHORIZED OFFICE	ER
	ertify That The Attached Rules Were Adopted ************************************	KSW(dK)
ial Compliance with Act 434 of 1967 the Arkensas Administrative Procedures Act	Pursuant to 2011 decision rendered by the Pulaski County Circuit Court and 2000 opin C. Nevertheless, the AGEC does substantially comply with the rulemaking provisions ur	ion by the Arkansas Attorney General, the rulemaking rec
nt, and filing of all regulations adopted by the Commission.	nes F. Signature	
223-6327	james.goodhart@agfc.ar.gov	
Phone Numi		
Chief Counsel	Title	
July 31, 2017	-	

ITEM NO.	VI(a)	
LIEWITO.	. ,	

Arkansas Game and Fish Commission

Little Rock, Arkansas

MINUTE ORDER NO:	17-060	SUBJECT:	Wildlife Breeder / Dealer Permit
DATE PASSED:	July 20, 2017		Requirements for Captive Cervids
PAGE 1 of	1 PAGES	LOCATION:	Statewide
WHEREAS,	regulation amendment to moving any cervid out	o prohibit a Wild t of the permitte	and its staff have proposed the attached life Breeder/Dealer Permit holder from d facility upon written notice by the rvid within 25 miles of the facility tested
WHEREAS,		neral public throu	cated through a variety of media avenues ghout the state for review and comment
Whereas,	Regulations Committee Commission has determ conservation and mana	, as well as con ined that the attac gement and is c	ndations of Commission staff and the mments received from the public, the ched regulation promotes sound wildlife consistent with Amendment 35 of the gulation should now be approved for
Commission hereby app		hed regulation, w	17, that the Arkansas Game and Fish hich shall become effective immediately
filing the attached reg		ary of State, Sta	ed to proceed with legally certifying and te Library, and Bureau of Legislative of Addendum.

Submitted by:	STAFF APPROVAL Brad Carner Chief	Steve Cook Chairman	Joe Morgan Commissjoner
Division:	Wildlife Management	S-20 Ford Overton	Bobby Martin
Approved:	Director Director	Vice Chairman Vice Chairman Ken Reeves Commissioner	Commissioner
Approved:	2 Floodhat Legal	Andrew Parker	Commissioner
Approved:	Fiscal Fiscal	Commissioner	

F1.03 WILDLIFE BREEDER/DEALER PERMIT REQUIREMENTS

- (A) Wildlife Breeder/Dealer Permits may be issued to applicants complying with the following requirements:
 - (1) The applicant must be at least 18 years old and shall not have been convicted of, or entered a plea of guilty or nolo contendere for, violating any federal, state or municipal law governing captive wildlife, illegal appropriation or commercialization of wildlife, or cruelty to animals within five years of the application date.
 - (2) The applicant shall provide to the Commission, in writing, proof from the county judge or sheriff and any municipal planning commission or board with jurisdiction, stating that the applicant's facility shall be in compliance with all local ordinances; and
 - (3) The applicant shall submit a written application (available from the Commission) for each facility to be permitted.
- (B) The requested permit shall be denied if:
 - The applicant fails to meet any of the issuance criteria set forth in this addendum chapter;
 - (2) The applicant fails to disclose material information required, or makes false statements as to any material fact in connection with the application, or supplies false information or makes a false statement on the application;
 - (3) The Commission finds, through further inquiry or investigation, the issuance of the permit may be potentially harmful to the wildlife resources of the State.
 - (4) The applicant is seeking to permit a new facility for:
 - (a) Rearing, breeding, propagating, producing, distributing or possessing large carnivores or mountain lions.
 - (b) Rearing, breeding, propagating, producing or distributing any member of the cervidae family.
 - (c) The importation, propagation, sale, transfer, barter or distribution of box turtles (genus Terrapene); or
 - (d) Rearing, breeding, propagating, producing or distributing primates; except for facilities accredited by Zological Association of America; or
 - (5) The applicant is seeking a Wildlife Breeder/Dealer Permit for waterfowl on properties where poultry is raised for sale, show or exhibition.

(C) Permit Requirements:

- The applicant shall supply satisfactory evidence stock has been/will be secured from a legal source.
- (2) Stock may be slaughtered in accordance with established husbandry practices for slaughter of domestic livestock. Purchasers of dressed game birds slaughtered at Wildlife Breeder/Dealer facility shall be issued by a permit holder a receipt with the name and address of the facility, date of sale, name of purchaser, and the number of and species of dress birds sold.
- (3) Fencing of enclosures in which deer, elk or other big game animals are to be held shall consist of a permanent deer-proof fence at least 8 feet tall and constructed in a manner that prohibits escape of captive wildlife and prohibits entry of native wildlife.
- (4) Waterfowl hatched in wildlife breeder/dealer facilities shall be banded with a seamless metal band.
- (5) Wildlife Breeder/Dealer Permit holders for cervids shall only sell live cervids to Arkansas residents who possess a current Wildlife Breeder/Dealer Permit for cervids, Arkansas residents who possess a current Commercial Wildlife Hunting Resort Permit for cervids or to buyers outside Arkansas.
- (6) Live bobwhite quail sold to Arkansas residents who do not possess a Wildlife Breeder/Dealer Permit or Game Bird Shooting Resort Permit must be banded by the permit holder.
- (7) Rearing, breeding, propagating, producing or distributing primates shall not be permitted except facilities accredited by the Zoological Association of America.
- (8) A Wildlife Breeder/Dealer Permit holder is prohibited from moving any cervid out of the permitted facility upon written notice by the Commission that a sample taken from a cervid within 25 miles of the facility tested positive for CWD.
- (D) Reporting and Record-keeping Requirements:

- Legible records of all wildlife acquisitions and dispositions, including births, deaths, sales, slaughter and transport, shall be kept.
- (2) Records shall include evidence of legal possession of all wildlife kept under the permit, including licenses, bills of sale, bills of lading, receipts, invoices or other satisfactory evidence of ownership. Records shall include date of acquisition, place of origin, and the name, address and telephone number of the person from whom the wildlife was acquired.
- (3) Records of sale shall include the name, address and telephone number of the person to whom the wildlife was sold, and the number of each species sold to each person.
- (4) Records must be retained throughout the time the wildlife is possessed by the permittee or for five years, whichever is longer.
- (5) Holders of Wildlife Breeder/Dealer Permits shall submit legible, complete monthly reports (forms available from the Commission) of their inventory and any births, deaths, sales or purchases of wildlife by the fifth of the following month.
- (6) Wildlife Breeder/Dealer Permit holders who possess cervids in facilities larger than 25 acres where the animals are allowed free range may report an estimated inventory number based on a Commission-approved survey technique.
- (7) Stock shall only be acquired from either a Commission-permitted Wildlife Breeder/Dealer or have been brought into the state in accordance with a Commission Wildlife Importation Permit. Permits will not be issued to and existing permits may be revoked for facilities that have acquired stock by any other method.

(E) Disease Testing and Control:

- (1) The director of the Commission, in consultation with the director of the Arkansas Livestock and Poultry Commission, or their designees, shall determine mechanisms and procedures for control of diseases and parasites in captive wildlife within Arkansas. Such mechanisms and procedures shall include, but not be limited to, examination, testing, quarantine and slaughter or destruction of individual animals and/or herds or flocks that are, or in the opinion of the Commission may be, infected with a disease or parasite that may have significant detrimental effect on native wildlife, other captive wildlife, livestock or the public health of the citizens of Arkansas.
- (2) Examinations, testing, quarantine and slaughter of captive wildlife shall be conducted at the expense of the owner. As a condition of any permit issued under this addendum chapter, the Commission may require the captive wildlife be quarantined for a period specified by the Commission.
- (3) All Cervids that die in captivity must be tested for chronic wasting disease. Copies of test results shall be forwarded to the Commission within seven days of receipt.
- (4) Captive Cervid facilities must be in compliance with all Arkansas Livestock and Poultry Commission requirements.
- (5) Permitted Wildlife Breeder/Dealer facilities in which birds are kept are required to adhere to Arkansas Livestock and Poultry Commission requirements regarding pullorum-typhoid disease tests and are encouraged to participate in the National Poultry Improvement Plan.
- (6) Each Wildlife Breeder/Dealer facility where waterfowl are kept is required to test 60 birds for duck virus enteritis using the PCR technique every May. Facilities containing less than 60 birds shall test all birds in stock. Samples shall be taken by a licensed veterinarian and submitted to the Arkansas Livestock and Poultry Commission at the owner's expense. Copies of test results shall be forwarded to the Commission within seven days of receipt.
- (7) Flocks testing positive for duck virus enteritis shall be quarantined or destroyed by the owner or operator within 14 days and the carcasses disposed of in accordance with Arkansas Livestock and Poultry Commission regulations.

(F) Facility and Caging Requirements:

All wildlife possessed under a Wildlife Breeder/Dealer Permit in Arkansas shall be maintained in a permanent enclosure, pen, or cage strong enough to prevent escape of the wildlife and protect them from injury. All wildlife shall be maintained in humane and healthy conditions. Birds must be kept in buildings or covered pens

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that prevent escape and that do not allow entry of wild birds. Enclosures shall be kept in good repair at all times and gates shall be securely fastened with latches or locks. Enclosures, pens or cages considered unsafe by Commission personnel must be repaired or reconstructed within 10 days or as specified by the Commission.

- Facilities containing large carnivores and mountain lions shall meet the following requirements:
 - (a) A written plan of action shall be prepared and a copy submitted with permit application for use in the following events: Severe damage to enclosures from fire, wind, floods or other natural forces; animals attacking and/or injuring humans, and animals escaping enclosures. Plans should identify the location of temporary holding facilities and necessary mechanisms to safely transport large carnivores to these facilities. Recapture plans shall outline procedures for handling and recapturing escaped large carnivores. Plans should include a list of safety equipment which shall be available for use. The Commission shall immediately be notified upon the escape of any large carnivores or mountain lions. In the event of sickness, the name, address, phone number, and signature of the veterinarian who has agreed to care for the animal shall be provided.
 - (b) A perimeter fence sufficient to deter entry by the public, at least 8 feet tall shall completely surround cages where animals are housed or exercised outdoors. Perimeter fences that allow objects to be passed through them, such as chain link or welded wire, shall be at least 3 feet from cages or exercise areas.
 - (c) Warning signs must be posted at the entrance to the property.
 - (d) All cages or enclosures shall be equipped with an entrance or device that allows a keeper to enter or exit a cage without providing an avenue of escape to an animal (such as a double-gated entry door, interconnected cages that can be isolated from each other, a lock-down area, or other comparable device). Safety entrances shall be constructed of materials of equivalent strength as those prescribed for cage construction. Doors or gates in perimeter fences shall be locked when unattended.
 - (e) Cages shall be equipped with a lockout area that allows the keeper access while the animal is contained in a separate area.
 - (f) Cages shall be well braced and securely anchored at ground level to prevent escape by digging or erosion. The fasteners and fittings used in construction shall be of equivalent strength to the material required for cage construction.
 - (g) In facilities containing tigers, African lions and bears cage construction materials shall consist of at least 9-gauge chain link or equivalent materials. In facilities containing mountain lions, cage construction materials shall consist of at least 11-gauge chain link or equivalent materials. Juvenile animals may be kept in incubation or rearing facilities not meeting these standards until they weigh more than 25 pounds.
 - (h) Cages containing a single African lion, tiger or bear shall have a cage floor at least 300 square feet and shall be at least 8 feet tall. For each additional animal the cage size shall be increased 100 square feet.
 - (i) Cages containing a single mountain lion shall have a cage floor at least 200 square feet and shall be at least 8 feet tall. For each additional animal the cage size shall be increased 100 square feet.
 - (j) Large carnivores and mountain lions may temporarily be housed in cages or enclosures smaller than specified in this chapter while being transported, while in veterinary care or while being quarantined provided temporary caging is large enough for the animal to stand up, lie down and turn around without touching the sides of the enclosure or another animal.
 - (k) Open-top outdoor exercise areas are allowed providing they have vertical walls at least 12 feet tall, topped by either: an inward-angled overhang at an angle between 35 and 55 degrees, which is at least 2 feet long and of equal strength as the cage walls; or, two strands of electric fencing, one of which is 1 foot below the top of the vertical

- wall, and the other at the top of the wall or the upper 3 feet of the interior of the fence consists of sheer, solid metal. Animals may not be left in exercise areas overnight.
- Permit holders whose facility, including enclosures, pens and cages, is not in compliance with this Commission Addendum Chapter shall be notified in writing and shall have 10 days to correct the violation.
- (m) If the violation has not been corrected in 10 days of notification, the Commission may revoke any existing permit and may refuse to issue any future permit. Such revocation or refusal to issue a future permit shall be in addition to any criminal charges that may be filed.
- (G) Inspection:
 - (1) Any person issued a Wildlife Breeder/Dealer Permit shall allow entry, at any reasonable hour, to Commission employees or their agents to inspect any wildlife and/or facilities kept under authority of the permit.
 - (2) Each permittee shall pen the captive wildlife in suitable pens and restrain them for inspection, at a reasonable time, when requested to do so by the employee or agent.
- (H) Renewal, Transfer, Suspension and Revocation:
 - Permits may be revoked for failure to comply with the terms of the permit or with the terms of this Commission Addendum Chapter.
 - (2) Persons in violation of the terms of this permit, violation of the Commission Addendum, or upon conviction of associated regulations of the U.S. Fish and Wildlife Service, shall be notified in writing of such violations and shall have 20 days to respond.
 - (3) If, at the end of 20 days, just cause has not been given, the Commission may suspend or revoke any existing permit and refuse to issue any future permit. Permit suspension, revocation or refusal shall be in addition to any criminal charges that may be filed.
 - (4) Upon revocation, permit holder must legally remove all captive wildlife within the time designated in the revocation, not to exceed 60 days, and failure to do so shall result in the Commission taking action, per Commission policy, at the permit holder's expense.
 - (5) No existing permit can be transferred to another person, firm or corporation rearing, breeding, propagating, producing or distributing any member of the Cervidae family.
 - (6) Holders of Wildlife Breeder/Dealer Permits for cervids or large carnivores whose facilities are void of their permitted species for one (1) year shall not have their permit renewed as of July 1, 2018.

FINANCIAL/ECONOMIC IMPACT STATEMENT PLEASE ANSWER ALL OUESTIONS COMPLETELY

(Attach additional pages if needed)

DEPARTMENT: Arkansas Game and Fish Commission

BUREAU: Wildlife Management

PERSON COMPLETING THIS STATEMENT: Brad Carner

TELEPHONE #: 501-223-6352 FAX #: 501-223-6452

EMAIL: bjcarner@agfc.state.ar.us

SHORT TITLE OF THIS RULE: 2017-2018 Captive Cervid Regulation Proposal.

- Does this proposed, amended, or repealed rule or regulation have a financial impact? Yes: X No:
- Do you believe that the development of a financial impact statement is so speculative as
 to be cost prohibitive? Yes: No: X If "Yes", please explain:
- If the purpose of this rule is to implement a federal rule or regulation, please give the
 incremental cost for implementing the regulation. Please indicate if the cost provided is
 the cost of the program.

Current Fiscal Year		Next Fiscal Year	
General Revenue	S	General Revenue	\$
Federal Funds	S	Federal Funds	\$
Cash Funds	S	Cash Funds	\$
Special Revenue	S	Special Revenue	\$
Other (Identify)	S	Other (Identify)	\$
Total	\$	Total	\$

What is the total estimated cost by fiscal year to any **party** subject to the proposed, amended, or repealed rule? (Estimated cost includes fees, administrative penalties, reporting, record keeping, equipment, construction, labor, professional services, revenue loss, or other costs associated with compliance.) Identify the **party** subject to the proposed rule, and explain how they are impacted.

Current Fiscal Year: NA Next Fiscal Year: NA

Party Subject to Rule: Captive Cervid Breeder/Dealers within CWD Management Zone.

Effect on Party Subject to Rule: Restricted movement of captive deer.

Also, there is potential for fine assessment in the event of hunter noncompliance.

5. What is the total estimated cost by fiscal year to the agency to implement this rule? Explain the financial benefit to the agency from implementing this rule.

Current Fiscal Year: S N/A Next Fiscal Year:

Financial Benefit to Agency: .

 Do alternative means exist for accomplishing the objectives of the rules that might be less burdensome to small business? Yes: No: X Why were such alternatives not proposed: N/A

0.1

Compare this rule with federal and state counterparts: N/A

F1.03 WILDLIFE BREEDER/DEALER PERMIT REQUIREMENTS

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- (2) The applicant shall provide to the Commission, in writing, proof from the county judge or sheriff and any municipal planning commission or board with jurisdiction, stating that the applicant's facility shall be in compliance with all local ordinances; and
- The applicant shall submit a written application (available from the (3) Commission) for each facility to be permitted.
- The requested permit shall be denied if: (B)
 - The applicant fails to meet any of the issuance criteria set forth in this addendum chapter;
 - (2) The applicant fails to disclose material information required, or makes false statements as to any material fact in connection with the application, or supplies false information or makes a false statement on the application;
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 - The applicant is seeking to permit a new facility for:
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Permit Requirements: (C)

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- escaped large carnivores. Plans should include a list of safety equipment which shall be available for use. The Commission shall immediately be notified upon the escape of any large carnivores or mountain lions. In the event of sickness, the name, address, phone number, and signature of the veterinarian who has agreed to care for the animal shall be provided.
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- (c) Warning signs must be posted at the entrance to the property.
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- (e) Cages shall be equipped with a lockout area that allows the keeper access while the animal is contained in a separate area.
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- (i) Cages containing a single mountain lion shall have a cage floor at least 200 square feet and shall be at least 8 feet tall. For each additional animal the cage size shall be increased 100 square feet.
- (j) Large carnivores and mountain lions may temporarily be housed in cages or enclosures smaller than specified in this chapter while being transported, while in veterinary care or while being quarantined provided temporary caging is large enough for the animal to stand up, lie down and turn around without touching the sides of the enclosure or another animal.
- (k) Open-top outdoor exercise areas are allowed providing they have vertical walls at least 12 feet tall, topped by either: an inward-angled overhang at an angle between 35 and 55 degrees, which is at least 2 feet long and of equal strength as the cage

- walls; or, two strands of electric fencing, one of which is 1 foot below the top of the vertical wall, and the other at the top of the wall or the upper 3 feet of the interior of the fence consists of sheer, solid metal. Animals may not be left in exercise areas overnight.
- (l) Permit holders whose facility, including enclosures, pens and cages, is not in compliance with this Commission Addendum Chapter shall be notified in writing and shall have 10 days to correct the violation.
- (m) If the violation has not been corrected in 10 days of notification, the Commission may revoke any existing permit and may refuse to issue any future permit. Such revocation or refusal to issue a future permit shall be in addition to any criminal charges that may be filed.

(G) Inspection:

- (1) Any person issued a Wildlife Breeder/Dealer Permit shall allow entry, at any reasonable hour, to Commission employees or their agents to inspect any wildlife and/or facilities kept under authority of the permit.
- (2) Each permittee shall pen the captive wildlife in suitable pens and restrain them for inspection, at a reasonable time, when requested to do so by the employee or agent.
- (H) Renewal, Transfer, Suspension and Revocation:
 - (1) Permits may be revoked for failure to comply with the terms of the permit or with the terms of this Commission Addendum Chapter.
 - (2) Persons in violation of the terms of this permit, violation of the Commission Addendum, or upon conviction of associated regulations of the U.S. Fish and Wildlife Service, shall be notified in writing of such violations and shall have 20 days to respond.
 - (3) If, at the end of 20 days, just cause has not been given, the Commission may suspend or revoke any existing permit and refuse to issue any future permit. Permit suspension, revocation or refusal shall be in addition to any criminal charges that may be filed.
 - (4) Upon revocation, permit holder must legally remove all captive wildlife within the time designated in the revocation, not to exceed 60 days, and failure to do so shall result in the Commission taking action, per Commission policy, at the permit holder's expense.
 - (5) No existing permit can be transferred to another person, firm or corporation rearing, breeding, propagating, producing or distributing any member of the Cervidae family.
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